

Item No.	Classification: Open	Date: 5 October 2018	Meeting Name: Cabinet Member for Environment, Transport Management and Air Quality
Report title:		Queen's Road area parking study objection report	
Ward(s) or groups affected:		Nunhead and Queen's Road; Old Kent Road	
From:		Director of Environment	

RECOMMENDATIONS

1. It is recommended that the cabinet member for environment, transport management and air quality:
 - i. Consider the nine representations as summarised in Table 1, received during statutory consultation, relating to the proposal to introduce new waiting restrictions in the Queen's Road area. It should be noted that some representations provided more than one ground for objection.
 - ii. Consider and determine each objection and comment as per the table prepared by officers in Appendix 1.
 - iii. Instruct officers to make the necessary traffic management order.
 - iv. Instruct officers to proceed with installation of the waiting restrictions proposed as shown in Appendix 3.
 - v. Instruct officers to write to each person who made representations to inform them of the council's decision.

BACKGROUND INFORMATION

2. This report makes recommendations for the determination of a number of objections that relate to traffic orders proposing the introduction of double yellow line waiting restrictions in the Queen's Road area which is shown in an overview map in Appendix 4.
3. A total of nine representations were received by email and post during the statutory consultation period, as shown in Tables one and two. The grounds for representation included across this correspondence are summarised in Table three.
4. Part 3D, paragraph 23 of the Southwark Constitution sets out that determination of objections to traffic orders is reserved to the cabinet member for environment, transport management and air quality.
5. The cabinet Member for environment and the public realm approved, on 6

December 2017:

- i. That the findings of the consultation report at Appendix 2 be noted.
 - ii. That a new parking zone should not be implemented across the Queens Road study area at the present time, given the lack of public support for the proposal.
 - iii. That the installation of double yellow lines at locations across the study area where parking has been deemed unsafe (Appendix 1), subject to the outcome of any necessary statutory procedures be approved.
 - iv. That the support in Clifton Crescent for a parking zone be noted, and that officers be instructed to continue to monitor parking pressures in this street with a view to implementing a single road parking zone should the evidence support this initiative. Any consideration of a single road parking zone would take place no earlier than one year after the installation of double yellow lines across the area and following a parking stress survey and a single road parking consultation. A further report will be submitted to the cabinet member should a parking zone consultation take place.
6. The rationale for not implementing a parking zone in the area can be found within the consultation report.
 7. Full details of a parking study conducted in the area can be found within the background documents.
 8. In accordance with legislation¹ the council advertised its intention to make traffic orders in respect of the introduction of new waiting restrictions, on 19 July 2018 and again on 2 August 2018 to correct errors in the initial notice.
 9. The consultation period ran for 21 days from 2 August 2018 until 23 August 2018.
 10. Notice was given in the London Gazette², local press (Southwark News) and street notices were placed in the affected area.
 11. Notice was given to the following statutory consultees: London Ambulance Service, London Fire Brigade, Metropolitan Police Service, TfL Buses, Freight Transport Association, and the Road Haulage Association.
 12. Notice was also given to non-statutory consultees including: Transport for London, Southwark Disablement Association, Southwark Disability Forum, Southwark Cyclists, Living Streets and London Travel Watch.
 13. Full details of the proposal were also made available for inspection on the council's website or in person by appointment at 160 Tooley Street.

KEY ISSUES FOR CONSIDERATION

14. A total of nine pieces of correspondence were received as a result of the statutory consultation. .

¹ The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996

² <https://www.thegazette.co.uk/notice/2750202>

15. A number of responses stated that parking for those wishing to attend St Mary Magdalene Church would be greatly reduced. Parking in the area is still free and the public transport links are excellent. We do not believe the new restrictions will disproportionately affect any particular group.
16. Each piece of correspondence received during statutory consultation was responded to with an acknowledgement email/letter.

TABLE ONE – Representation by street/property

Road	No. of representations
Asylum Road	1
Brimmington Estate	1
Calton Grove	1
King's Grove	2
St Mary's Road	4
Grand Total	9

TABLE TWO – Responses by street/property

Type of representation	Roads					Grand Total
Representation	Asylum Road	Brimmington Estate	Calton Grove	King's Grove	St Mary's Road	Grand Total
Comment				1		1
Object	1	1	1	1	3	7
Partially object					1	1
Grand Total	1	1	1	2	4	9

TABLE THREE – Grounds for representation

Ref.	Comment/Reason for objection	Total
1	Concerns it is a way of the council pushing through a controlled parking zone	3
2	There won't be enough space for residents to park	3
3	Developments cause a parking problem	1
4	Issue a free parking permit to every household	1
5	New council offices on Asylum Road will cause parking problems and council officers can park on DYLS	1
6	No evidence of pedestrian accidents in the area	1
7	Objection to an RPZ	1
8	Fear that church goers will no longer be able to attend	1
9	Retain free parking	1
10	Hidden agenda to frustrate the users of the church	1
11	Not much traffic on Belfort Road, parking restrictions will not improve traffic on St Mary's Road	1
12	Allocate parking on Belfort Road to the church	1
13	Business centre has allocated parking on Godman Road	1
14	Parking needed for the church	1
15	Advertise the restrictions in a way that is easier to understand.	1
16	Improve signage and enforcement on King's Grove	1
17	Environmental impact of double yellow lines	1
18	Cost of putting in the scheme	1
19	The ongoing costs of maintaining the lines	1
20	This is a blanket proposal	1

17. Officer responses to the grounds for objection can be found in Appendix 1.
18. Any other comments that were raised during the statutory consultation are detailed in the respondents correspondence (Appendix 2)

Conclusions

19. Although we have received numerous responses objecting to the implementation of at any time waiting restrictions, it is recommended that the cabinet member approves the proposals on safety grounds. Kerbside space is limited and we must prevent unsafe parking.
20. One of the main objections was the loss of parking space. We have only proposed the removal of unsafe parking.

21. Requests were also made for reserved parking for the church. We do not allocate space for particular organisations but we have also not restricted parking around the church and thus those who need to drive still can.
22. For the reasons outlined in the officers' responses in Appendix 1, all objections should be rejected.

Policy implications

23. The recommendations contained within this report are consistent with the policies of the Transport Plan 2011, particularly:
 - Policy 1.1 – pursue overall traffic reduction
 - Policy 4.2 – create place that people can enjoy
 - Policy 5.1 – Improve safety on our roads and to help make all modes of transport safer.
 - Policy 5.6 - We will seek to create conditions where our roads are safe.
 - Policy 6.1 – Make our streets more accessible for pedestrians
 - Policy 7.1 - Maintain and improve the existing road network making the best use of it through careful management and considered improvements.
 - Policy 8.1 – seek to reduce overall levels of private motor vehicle traffic on our streets
 - Policy 8.2 - Promote the uptake of low emissions vehicles.

Community impact statement

24. The policies within the transport plan are upheld within this report and have been subject to an equality impact assessment.
25. The recommendations are area based and therefore will have greatest effect upon those people living, working or traveling in the vicinity of the areas where the proposals are made.
26. The implementation of new at any time waiting restrictions aims to prevent unsafe parking mainly around junctions. This will improve safety for all road users.
27. There is a risk new parking restrictions could trigger the need for further consultation and additional funding should parking displacement occur. However this cannot be entirely pre-empted until the recommendations have been implemented and observed.

Resource implications

28. There are no additional resource implications associated with the recommendations contained within this report.
29. This report is to determine statutory objections made in relation to a proposed traffic order.
30. Any additional costs in excess of the original budget that was approved for this project on 6 December 2017 will be contained within existing divisional revenue budgets.

Consultation

31. Statutory consultation has been carried out as detailed in paragraphs 8 to 13 of this report.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Strategic Director of Law and Democracy

32. The cabinet member in December 2017 agreed to approve the implementation of the new waiting restrictions in the Queen's Road area subject to the outcome of a statutory consultation.
33. The proposals concerning the proposed restrictions created some interest in the area. The results of that consultation are now available. 9 representations were received and these are summarised at Table Three. The response from officers to these objections is set out in Appendix 1. The introduction of a new parking zone is not being suggested as there was not public support for this and at this stage the cabinet member for environment, transport management and air quality is only being asked to consider and determine the objections received in respect of the proposed waiting restrictions
34. The objections have been received following the statutory consultation process in accordance with the Local Authorities Traffic Order (Procedure) (England and Wales) Regulations 1996 and the Road Traffic Regulation Act (RTRA) 1984. Under Regulation 14 the Council has discretion to modify the Order following any objections received, and the recommendation to proceed with the introduction of the new waiting restrictions following the making of objections would be in accordance with Regulation 14.
35. Part 3D paragraph 23 of the Southwark Constitution gives the cabinet member for environment, transport management and air quality the authority to determine objections to traffic orders which are of a strategic nature. Accordingly, the cabinet member may approve the recommendation set out at paragraph 1 of this report with such appropriate amendments as he deems fit having regard to the content of this report.
36. The Equality Act 2010 introduced the Public Sector Equality Duty ("the PSED"), which merged existing race, sex and disability equality duties and extended them to include other protected characteristics; namely age, gender reassignment, pregnancy and maternity, religion and belief and sex and sexual orientation, including marriage and civil partnership. In summary those subject to the equality duty, which includes the Council, must in the exercise of their functions: (i) have due regard to the need to eliminate unlawful discrimination, harassment and victimisation; and (ii) foster good relations between people who share a protected characteristic and those who do not. The new waiting restrictions are designed to improve road safety for all road users and Paragraph 15 of the report specifically addresses the possible impact on local church attendees and it is not considered that any group will be disproportionately affected
37. Once the objections have been determined by the cabinet member the traffic management orders will be made by officers under delegated powers.

Strategic Director of Finance and Governance

38. This report is requesting the cabinet member for environment, transport management and air quality to consider the representations as summarised in Table 1 received during statutory consultation relating to the proposal to introduce new waiting restrictions in the Queen's Road area and other related recommendations as detailed paragraph 1 (i-v). Background and full details are provided within the main body of the report.
39. The strategic director of finance and governance notes that there are no additional financial implications arising from this report at this stage.
40. Staffing and any other costs connected with this recommendations to be contained within existing divisional revenue budgets

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Queen's Road Parking Study Report	Southwark Council Transport Projects Highways Environment and Social Regeneration 160 Tooley Street London SE1 2QH Online: www.southwark.gov.uk/parkingprojects	Joanna Redshaw 020 7525 2665
Transport Plan 2011	Southwark Council Environment and Social Regeneration Highways Transport Projects 160 Tooley Street London SE1 2QH Online: http://www.southwark.gov.uk/info/200107/transport_policy/1947/southwark_transport_plan_2011	Joanna Redshaw 020 7525 2665

APPENDICES

No.	Title
Appendix 1	Summary of objections received and officers response
Appendix 2	Objections (redacted)
Appendix 3	Proposed restrictions
Appendix 4	Map of area

AUDIT TRAIL

Lead Officer	Matt Hill, Head of Highways	
Report Author	Joanna Redshaw, Project Manager	
Version	Final	
Dated	October 2018	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Strategic Director of Law and Democracy	Yes	Yes
Strategic Director of Finance and Governance	Yes	Yes
Date final report sent to Constitutional Team		5 October 2018